### DONATIONS AND CONTRIBUTIONS

The Corporation for National and Community Service is uniquely poised to advance the President's vision of an engaged and active citizenry—from elementary school students to corporations. Since it's inception, the Corporation has sought to foster volunteer efforts developed and supported by local communities. And since its inception, the Corporation has had the ability to forge public-private partnerships with the corporate community to advance those local programs. The private resources are as diverse as the sector itself. From high tech companies to cereal makers, the support of the corporate sector has grown at both the national and local level. Many private sector leaders consider it a strategic investment.

Under the Corporation's authorizing legislation, donated funding may be accepted and used for the purpose of expanding and improving national service

(42 U.S.C. 12651 q(a)(2)(A)). The law allows the Corporation to "solicit, accept, hold, administer, use, and dispose of, in furtherance of the purpose of the national service laws, donations of any money or property, real, personal, or mixed, tangible, received by gift, devise, beguest or otherwise." The legislation requires that the Corporation report to the Congress on the nature and the amount of donations as well as on how they were used and disposed of (in case of donated property) in support of its programs and activities. This report fulfills these requirements for fiscal year 2001.

The depth and breadth of foundation, business, and nonprofit involvement in national service programs continues to be impressive. Highlights of fiscal year 2001 include:

- continued support from Best Buy for the promotion of the Martin Luther King Jr. Day of Service activities in collaboration with Boys and Girls Clubs and Campfire USA;
- KFC's support for the Seniors in Schools program;
- NBA's support of AmeriCorps\*
  NCCC middle school's project in
  Washington, DC.;
- donation of 3,400 interactive Barney dolls to foster grandchildren; and
- \$39 million of donated media time for Corporation public service announcements.

The following schedule lists the receipts and expenses paid from the Gift Fund in fiscal 2000 and 2001. It should be noted that funds expended during a fiscal year might include amounts donated in previous years.

### SUPPLEMENTAL INFORMATION ON THE SOURCE AND USE OF DONATIONS

|                    |  | 2001       |            | 200        | 0         |
|--------------------|--|------------|------------|------------|-----------|
| Source of Funds    | Use of Funds   | Receipt    | Expense    | Receipt    | Expense   |
| Best Buy           | Grants for the<br>MLK – Day of Service                                 | \$ 200,000 | \$ 147,316 | \$ 90,000  | \$ 77,903 |
| NBA                | Support for middle school projects and the AmeriCorps*NCCC D.C. Campus | \$ 54,000  | \$ 20,000  | _          | _         |
| Kellogg Foundation | Training and Technical<br>Assistance                                   | _          | _          | _          | \$ 34,718 |
| Eli Lilly          | Support for the 2000 National<br>Senior Service Corps Conference       |            | _          | \$ 30,000  | \$ 30,000 |
| KFC                | Support for Seniors for Schools  | _          | \$ 5,983   | \$ 10,000  | \$ 4,017  |
| GE/United Way      | Program support for the NCCC Capital Region Campus                     | _          | _          | \$ 650     | _         |
| Other Donors       | Miscellaneous and specified purposes                                   | \$ 26,672  | \$ 39,641  | _          | _         |
| Other Donors       | Miscellaneous and unspecified purposes                                 | \$ 20,000  | _          | \$ 6,000   | \$ 6,383  |
| Total              |  | \$ 300,672 | \$212,940  | \$ 136,650 | \$153,021 |

### FINANCIAL MANAGEMENT

Achieving good financial standing as a steward of taxpayer funds is crucial to helping the Corporation meet a key strategic goal—developing and maintaining a sound, innovative organization that strengthens the

service field. That is why the Corporation is pleased to report that, for the second year in a row, it has received an unqualified opinion on its financial statements. The audit opinion issued by the Office of the Inspector General and the accounting firm KPMG, shows that the Corporation has demonstrated a commitment to strong management controls and a sound financial system.

#### CORPORATION AUDIT RESULTS - FISCAL 1996 THROUGH 2001

| Type of Opinion   | 1996 | 1997 | 1998 | 1999 | 2000 | 2001 |
|---|------|------|------|------|------|------|
| Unqualified   |      |      |      |      | ✓    | ✓    |
| Unqualified Balance Sheet only*   |      |      | ✓    | ✓    |      |      |
| Qualified Balance Sheet only**  |      | ✓    |      |      |      |      |
| Financial Statements Not Auditable  | ✓    |      |      |      |      |      |
| *The financial statements were fully auditable, the auditors issued an unqualified opinion on the Statement of Financial Position and disclaimed on the Statement of Operations and Statement of Cash Flows.  **Only the Statement of Financial Position was auditable. |      |      |      |      |      |      |

The Corporation is also subject to the reporting requirements of the Government Corporation Control Act (31 U.S.C. 9101 et. seq.). Under these requirements, the Corporation provides a statement on its internal accounting and administrative controls consistent with the requirements of the Federal Managers' Financial Integrity Act of 1982 (Public Law 98-255). The statement reflects the Corporation's assess-

ment of whether there is reasonable assurance that management controls are achieving their intended results, reports any material weaknesses in management controls present within the agency, and describes management's current plans to address and correct these deficiencies.

#### STATEMENT OF ASSURANCE

The Corporation is responsible for assessing the effectiveness of its internal controls in achieving the following objectives:

reliability of financial reporting
 —transactions are properly recorded, processed, and summarized to permit the preparation of the financial statements in accordance with

- generally accepted accounting principles;
- safeguarding of assets against loss from unauthorized acquisition, use, or disposition; and
- compliance with applicable laws and regulations—transactions are executed in accordance with: (a) laws governing the use of budget authority and other laws and regulations that could have a direct and material effect on the financial statements, and (b) any other laws and regulations or government-wide policies identified by the OMB and entity management as being significant for which compliance can be objectively measured and evaluated.

Based on its evaluation, the controls in place on September 30, 2001, provided the Corporation reasonable assurance that the foregoing objectives were met. With the continued successful operation of the *Momentum* financial management system the Corporation continues to comply with Federal financial management system requirements including those specified in the Federal Financial Management Improvement Act.

### BASIS OF FISCAL 2001 ASSESSMENT

The Corporation's assessment of management controls is based on reviews and other assessments of Corporation operations, programs and grantees including:

a written assessment of controls by Corporation managers;

- independent validation of the managers' responses for selected Corporation units; and
- OIG reports, including the annual financial statement audit and recent audits of portions of the Corporation's operations.

In addition, management's knowledge of the Corporation's day-to-day operations plays an important role in the assessment that controls generally are in place for our fundamental work. These controls include the announcement of funds availability for Corporation grants, the receipt and evaluation of applications for financial assistance, and the negotiation and award of grants and cooperative agreements.

#### CORPORATION MANAGEMENT CONTROL ISSUES - FISCAL 1996 THROUGH 2001\*

| Type of Weakness      | 1996 | 1997 | 1998 | 1999 | 2000 | 2001 |  |
|-----------------------|------|------|------|------|------|------|--|
| Material Weaknesses   | 10   | 7    | 8    | 5    | 1    | 0    |  |
| Reportable Conditions | 0    | 3    | 2    | 2    | 2    | 1    |  |
| Total                 | 10   | 10   | 10   | 7    | 3    | 1    |  |

\*In order to provide comparable information for all six years presented, the source for fiscal 1996 through 1999 data is 0IG briefing material provided to Congressional oversight committee staff. The source for fiscal 2000 and 2001 data is the annual 0IG financial statement audit.

### MANAGEMENT CONTROL PROGRAM

The Corporation's management control program includes providing appropriate training to managers on the purpose of controls and how the Corporation develops, implements, assesses, corrects, and reports on controls. The management control program is conducted through a four-part process:

- a self-assessment of controls by Corporation managers using a structured questionnaire;
- an examination of all completed questionnaires by CFO staff and an on-site management review to independently test selected areas determined to be the highest risk;
- the provision of feedback, including noting areas for improvement at locations reviewed; and
- the documentation of results for analyses and planning future reviews and improvement efforts.

Under the management control program, certain areas of the Corporation's operations are tested annually (e.g. accounting, grants) and all others on a cyclical basis (at least once every three years). During fiscal 2001 the Corporation surveyed ten operational areas and performed additional on-site verification testing at seven of the ten. The results of these reviews

support the conclusion that management controls provide reasonable assurance that the Corporation's objectives are met.

### MATERIAL WEAKNESS CORRECTED IN FISCAL 2001

The Corporation's fiscal 2000 financial audit identified six areas in grant administration that needed improvement. The auditors concluded that, taken together, these weaknesses constituted a material weakness in grants management. Over the past year, the Corporation continued to make improvements in its procedures and processes including those areas identified in the audit report. As a result, for fiscal 2001 the auditors were able to upgrade this area from a material weakness to a reportable condition. Actions taken to remediate weaknesses identified in the fiscal 2000 audit report are described below.

### Oversight of Grantee Financial Status

The Corporation has improved its procedures, systems, and processes to monitor grantee financial status. The monitoring system includes:

■ For Domestic Volunteer Service Act (DVSA) grants awarded through Momentum, the system allows grants staff to produce reports showing overdue Financial Status Reports (FSRs). For National
Community Service Act (NCSA)
grants the Corporation produces and uses many different
reports from Grantsbase,
including reports of grantees
that have not submitted FSRs.
In addition, the Corporation
has emphasized the importance of timely receipt and
accurate processing of grantee
information with staff
involved in these processes
and will continue to do so.

- Grant officers review FSRs on a regular basis and are now trained to directly access the new internet-based HHS
   Payment Management System to review SF272s, the Federal Cash Transaction Report.
- Grantees are regularly made aware of their reporting responsibilities and that grant officers generally will not issue a new grant award unless the grantee is current with FSRs. In addition, grantee access to its account at HHS is frozen if other remedies are not effective.

The Corporation also continued development and implementation of a new grants management system. Development and implementation of the system remains on schedule. The system will be web-based and incorporate all phases of grant making: applying, awarding, monitoring, reporting, and close out. Individual staff members will be

able to track grant-making processes and many edit checks will be built into the system to cut down on errors in financial reporting. The system will also have a series of automatic notifications for upcoming and overdue financial and program reports. The new system will interface with *Momentum*, WBRS, and the HHS Payment Management System. The Corporation will begin implementing the system in April 2002.

#### **Grantee Site Visits**

The Corporation has established a risk-based monitoring process for conducting site visits and developed site visit monitoring tools that are used as needed for specific grantees. Each year, staff participating in both the national direct grants monitoring program and the State Commission monitoring program, are trained on the process and develop site visit plans for the year. Monitoring visits use either a 12-page monitoring tool or the State Commission Administrative Standards. Other tools, such as the Financial Systems Survey are used as needed based on the initial risk assessment. In addition, the Corporation began utilizing Corporation state offices to conduct monitoring site visits of AmeriCorps national direct and

"education award only" grantees as a means of supplementing headquarter program office responsibilities.

The Corporation is revising its monitoring tools to incorporate procedures for reviewing the adequacy of controls over input of enrollment and end-of-term forms via WBRS as part of site visit monitoring. In addition, under the Corporation's monitoring protocols, assessing the accuracy of grantee financial information is performed at grantees when deemed necessary based on the Corporation's assessment of risk. Finally, assessing whether the terms of grant agreements are fulfilled is a standard component of Corporation site visits. As Corporation requirements change and evolve, the Corporation will continually reassess the efficacy of the procedures performed during monitoring visits.

### Oversight of OMB Circular A-133 Reporting

In fiscal 2001, grant staff reviewed OMB Circular A-133 audit reports via the Federal Audit Clearinghouse for all grantees meeting the \$300,000 threshold for an OMB Circular A-133 audit for both NCSA and DVSA grants. This review is done annually and is documented in

the grant file. In cases in which the OMB Circular A-133 audit has not been completed, grants staff may hold up the award or issue a partial award pending completion of the audit. When an audit identifies findings. grant staff coordinate with the auditee's oversight or cognizant agency to determine if the organization has taken corrective action. If the Corporation has oversight responsibility, grants staff will follow-up and track the audit through the Corporation's OMB Circular A-133 audit tracking system.

### Controls Over Web Based Reporting System Data Integrity

The Corporation instituted a WBRS reconciliation report which allows a routine review of error listings generated by WBRS by someone other than the person inputting data into the system. The Corporation also implemented a procedure to randomly sample and verify enrollment and exit data on an annual basis. The Corporation is also updating the State Commission Administrative Standards and other pertinent monitoring tools to specifically incorporate testing of controls over WBRS data and system access as part of the review.

### Review of Service Organization Controls

The Corporation obtains and reviews SAS 70 audit reports for the service organizations it utilizes as soon as they are available. For the fiscal 2001 reporting cycle, the Corporation's Office of Information Technology, accounting, and grant offices reviewed the SAS 70 reports and concluded that the Corporation's current procedures provide adequate access security. The Corporation will continue to obtain and review such reports in the future as they become available.

### **Timely Close Out of Grants**

The Corporation has established procedures to close out its backlog of expired NCSA grants. DVSA grants are already closed out in a timely manner. Regarding NCSA grants, all 512 grants that had expired as of December 1999 were closed. The Corporation has begun close out procedures on an additional 416 grants that had grants that expired as of December 2000. The Corporation anticipates that this backlog will be eliminated by the end of fiscal 2002. To facilitate the effort regarding NCSA grants, the Corporation revised written policies and procedures, which were put in place in July 2000. These procedures

require a documented reconciliation of amounts awarded to expenditures reported on the final FSR and drawdowns from the HHS Payment Management System.

In addition, the grants office created a database to generate information on all expired grants. Grants management staff trained grantees on close out requirements and processes at the Corporation's conference in June 2000 and through a series of conference calls to groups of grantee staff. Corporation program and grants officers also received training on close out responsibilities and procedures. Finally, the Corporation recently completed a web site that grantees can access to download required documents and related information on close out.

### REPORTABLE CONDITIONS CORRECTED IN FISCAL 2001

#### **Fund Balance with Treasury**

During fiscal 2001, the
Corporation continued reconciling its Fund Balance with
Treasury at the appropriation
level on a monthly basis. The
reconciliation work is reviewed
and approved by the Director of
Accounting. The aggregate
unreconciled prior year (1999
and earlier) difference of

\$1.1 million identified in the fiscal 2000 audit report has been reduced to less than \$160 thousand. Current year balances have been reconciled and any remaining differences from prior fiscal years will be written off during fiscal 2002 after a careful review.

#### **Net Position**

The Corporation continued to identify the year-to-year change in unexpended appropriations and cumulative results of operations during fiscal 2001 to the penny. At September 30, 2000, the audit report noted that the balance of the unexpended appropriations proprietary account was approximately \$28 million less than the sum of the related budgetary accounts. Further analysis during fiscal 2001 of the budgetary account posting logic errors of the legacy accounting system in use prior to Momentum has allowed the Corporation to eliminate this difference at September 30, 2001.

As noted in the fiscal 2000 audit report, some obligated balances were overstated during fiscal 2000 due to posting logic errors in the system. The Corporation ordered a thorough review study of the system-generated transaction postings, which was

performed by the Corporation's Momentum system contractor. The contractor recommended changes that the Corporation implemented at the beginning of fiscal 2001 to correct the inconsistent posting logic. Any prior obligation balance errors from fiscal 2000 were corrected in subsequent fiscal 2001 SF-133 reports. In addition, the Corporation continues to conduct monthly trial balance reviews to ensure that all general ledger balances, including obligations, are consistently and correctly determined.

#### Plans for Fiscal 2002

While the Corporation believes that its management controls provide reasonable assurance that control objectives are being met, there is more work to be done to fully accomplish its financial management goals. During fiscal 2002, the Corporation's major focus will be on implementing a new grants

management system—eGrants. The Corporation will begin implementing the system in April 2002.

The system is being built in ORACLE and will share data tables with the Corporation's System for Programs, Agreements, and National Service Participants (SPAN). When completed, the Corporation will have an integrated grants management system that provides comprehensive financial management information for all grants and cooperative agreements. The design meets the Grants Financial System Requirements of the JFMIP and the requirements of the Government Paperwork Elimination Act and the Federal Financial Assistance Management Improvement Act. The Corporation has provided the design documentation, including functional hierarchies, entity diagrams, and initial mock-ups of all forms and

reports to the Office of Inspector General for review and comment.

Once fully implemented, potential grantees will be able to apply for Corporation grants on the Internet. The Corporation will also be able to perform peer review of grant proposals over the Internet. All employees of the Corporation will be able to perform their role-based grant functions in one system. Both financial and progress reporting will be done over the Internet. The system will be linked to the Corporation's Momentum financial management system so that all financial data will be synchronized. Much of the current labor intensive paper processing will be automated. All of the Corporation's grant activity (including tracking OMB Circular A-133 audit reports), with appropriate audit trails, will be done in one comprehensive system.

#### CORPORATION FINANCIAL MANAGEMENT PERFORMANCE INDICATORS

| Performance Indicators   | Past Fiscal Y<br>1999                | ears<br>2000                                  | Fiscal Year 2<br>Goal                             | 001<br>Result   | Goal Me |
|--|--------------------------------------|---|---|---|---------|
| Audit opinion on financial statements.   | Unqualified<br>balance sheet<br>only | Unqualified opinion                           | Unqualified opinion                               | Unqualified opinion   | Yes     |
| Material weaknesses reported in financial statement audit.   | Reduced<br>to five                   | Reduced<br>to one                             | Reduced<br>to zero                                | Reduced<br>to zero  | Yes     |
| Operating status of a single, grants management program that provides stewardship over federal funds in a cost-effective manner. | Starting<br>planning<br>phase        | Contract<br>awarded<br>& project<br>initiated | System<br>developed                               | System<br>developed   | Yes     |
| Operating status of a new financial management system ("Momentum").  | Online<br>09/13/99                   | Access<br>expanded to<br>AmeriCorps*<br>NCCC  | System upgraded to maintain compliance with JFMIP | System<br>upgraded to<br>maintain<br>compliance<br>with JFMIP | Yes     |
| Develop accounting subsystem in<br>Momentum for procurement.   | N/A                                  | Started procurement                           | Completed procurement                             | Completed procurement   | Yes     |
| Number of State Commissions in compliance with the national State Commission administrative standards.                           | 4 of 6<br>reviewed                   | 7 of 15<br>reviewed                           | N/A   | 13 of 28<br>reviewed  | N/A     |
| Percentage of timely vendor payments   | 95%                                  | 98%   | 99%   | 99%   | Yes     |
| Timely reports to central agencies   | 95%                                  | 93%   | 100%  | 100%  | Yes     |
| Percentage of payroll by electronic transfer   |                                      |   |   |   |         |
| CNS Employee   | 100%                                 | 100%  | 100%  | 100%  | Yes     |
|  |                                      | 48%   | 65%   | 62%   |         |

### EXECUTIVE BRANCH MANAGEMENT SCORECARD

In order to ensure accountability for performance and results, the Administration began using an Executive Branch Management Scorecard. The scorecard tracks how well departments and agencies are executing management initiatives, and where they stand at a given point in time against the overall standards for success.

The scorecard employs a simple "traffic light" grading system common today in well-run businesses: green for success, yellow for mixed results, and red for unsatisfactory. Scores are based on five standards for success

defined by the President's
Management Council and discussed with experts throughout
government and academe,
including individual fellows from
the National Academy of Public
Administration.

The standards for financial management, for example, were reviewed by the Secretary of the Treasury, the Comptroller General, and the Director of the Office of Management and Budget. Under each of the five standards, an agency is "green" if it meets all of the standards for success, "yellow" if it has achieved some but not all of the criteria, and "red" if it has even one of any number of serious flaws. For example, in financial management, an agency is "red" if its books are in such poor condition that auditors cannot

express an opinion on the agency's financial statements.

Using this criteria, the Corporation evaluated its operations as of the end of fiscal 2001 and determined its baseline score:

#### EXECUTIVE BRANCH MANAGEMENT SCORECARD - 2001 BASELINE EVALUATION

|  | Human<br>Capital | Competitive<br>Sourcing | Financial<br>Management               | E-Gov           | Budget/<br>Performance<br>Integration                             |
|--|------------------|-------------------------|---------------------------------------|-----------------|---|
| Corporation for National and Community Service | Y                | Y                       | G                                     | Y               | Y   |
|  |                  |                         | · · · · · · · · · · · · · · · · · · · | ed some, but no | r success.<br>ot all of the criteria.<br>number of serious flaws. |

### THE NATIONAL SERVICE TRUST

Established by the National and Community Service Trust Act of 1993, the National Service Trust provides funds for education awards for eligible participants who complete service under AmeriCorps, the national service program. The Trust consists of amounts appropriated to the Corporation, interest earned, and the proceeds from the sale or redemption of Trust investments. The Trust is also authorized to receive gifts or bequests; however, to date, no donations have been received by the Trust. Under the Trust Act, funds are available to:

- repay qualified student loans;
- pay all or part of the cost of attendance at an institution of higher education;
- pay expenses incurred in participating in an approved school-to-work program; and
- repay eligible interest expense.

In addition, the Corporation's appropriations acts in recent years have made specified amounts from the Trust available for scholarships for high school students.

The value of an education award depends on the length of service performed by an AmeriCorps member. Completion of a full time term of service, currently requiring a minimum of 1,700 hours of service, entitles an AmeriCorps member to an education award of \$4,725. Education awards earned by AmeriCorps members are available to be used for seven years from the end of the service. Payments from the Trust are made directly to the education institutions and the loan holders as directed by the members and by the institutions.

### FACTORS AFFECTING THE NATIONAL SERVICE TRUST - PROGRAM YEARS 1999 - 2004

| Factor   |        | mance<br>m Year<br>2000 | 2001   | Expected<br>Program<br>2002 |        | 2004   |
|--|--------|-------------------------|--------|-----------------------------|--------|--------|
| Member enrollments in the Trust  | 41,589 | 49,264                  | 49,000 | 49,000                      | 74,000 | 74,000 |
| Percent of members eligible to receive an education award <sup>a</sup> | 72.6%  | 71.5%                   | 75%    | 75%                         | 75%    | 75%    |
| Education award utilization rate <sup>B</sup>                          | 72.4%  | 72.3%                   | 75%    | 75%                         | 75%    | 75%    |
| Breakout of earned awards by term type:                                |        |                         |        |                             |        |        |
| Full-time  | 55%    | 52%                     | 52%    | 52%                         | 52%    | 52%    |
| Part-time  | 27%    | 25%                     | 25%    | 25%                         | 25%    | 25%    |
| Reduced Part-time  | 18%    | 23%                     | 23%    | 23%                         | 23%    | 23%    |

AThe percent of AmeriCorps members who successfully complete a term of service and become eligible to receive an education award is based on the number of earned awards divided by the number of members enrolled less the number of members still earning.

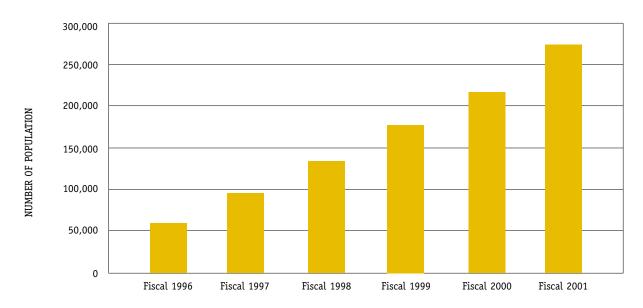
### **Trust Enrollment Activity**

Shown in the chart below are cumulative enrollments in the Trust through the end of fiscal 2001. Since the Corporation's inception through fiscal 2001, over 275 thousand enrollments were recorded in the Trust and over 173 thousand enrollees

earned an education benefit.

Many of these enrollees are still serving.

### **CUMULATIVE TRUST ENROLLMENTS THROUGH FISCAL 2001**



<sup>\*</sup>Estimated use in the seven years that the award is available for use.

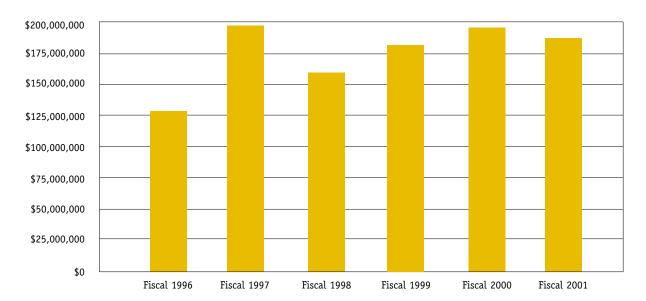
### **Service Award Liability**

The Corporation's service award liability totaled \$186.4 million at September 30, 2001. The liability has grown significantly since the Trust's inception as

more and more Americans have become engaged in national service.

The liability represents an estimate of the unpaid earned and expected to be earned education award and interest forbearance costs which are likely to be used by members who have already completed at least 15 percent of the minimum service requirement as of the date the liability is calculated.

#### TRUST SERVICE AWARD LIABILITY - FISCAL 1996 THROUGH FISCAL 2001



It is also important to note that the liability estimate does not include the full cost of all earned service awards. The Corporation includes a factor in the estimate for members who do not use their award within the seven-year period of availability. We currently estimate that about 75 percent of members earning an award will use it.

In addition, because the service award liability estimate is calculated at a given point in time for financial statement purposes, it does not include all commitments made against funds in the Trust. For example, the liability estimate at September 30, 2001, does not include members to be enrolled during fiscal 2002 whose education award is funded by appropriations in the Trust as of September 30, 2001.

### **Trust Investments**

By law, funds in the National Service Trust are invested only in U.S. Treasury interest bearing obligations—notes, bills, and bonds. The Corporation's investments are referred to as Market Based Specials, which are similar to government securities sold on the open market.

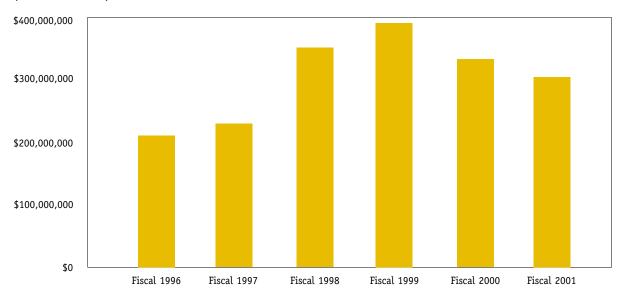
The Corporation's appropriations act for fiscal 2001 provided \$70 million for the National Service Trust. Rescissions enacted during the year reduced the Trust Fund by \$30.2 million (\$30 million for prior year funds and \$.2 million from current year funds). The amount reported as interest income reflects the net of interest accrued, interest received and the

amortization of premium and discounts on investments during fiscal 2001. Actual interest received (cash basis) during the year was \$19.8 million.

As shown below, the year-end balance in the Corporation's

Trust Investments and Interest Receivable account increased consistently from fiscal 1996 through fiscal 1999; however, there was a significant decrease (more than 22 percent) between the fiscal 1999 and fiscal 2001 year-end balances. The decrease was primarily the result of the \$111.2 million rescinded from the Trust in fiscal 2000 and 2001 coupled with a steady increase in payments for education awards.

### TRUST INVESTMENTS & INTEREST RECEIVABLE - FISCAL 1996 THROUGH FISCAL 2001 (AS OF SEPTEMBER 30)



### **Service Award Expense**

As discussed above, members participating in the Trust programs are eligible to earn an education award to pay for qualified education expenses. The Trust also pays interest forbearance costs on qualified student loans during the period members perform community service. The

Corporation estimates the expense for national service awards based on the increase in its service award liability during the year. The service award expense increased significantly from about \$29 million in fiscal 1996 to \$77.4 million in fiscal 2001. As of fiscal 2001 year-end, over 82 thousand of those members earning an award have used

some or their entire award, totaling over \$295 million. Another \$13.3 million in interest forbearance payments have been made and \$8.3 million has been used for scholarships under the President's Student Service Scholarship Program.

### NATIONAL SERVICE TRUST PERFORMANCE INDICATORS

| Financial Performance<br>Factors                     | Performance<br>Fiscal 1999 | Fiscal 2000 | Fiscal 2001 | Expected Re | sults<br>Fiscal 2003 |
|--|----------------------------|-------------|-------------|-------------|----------------------|
| Service award payments:                              |                            |             |             |             |                      |
| Number   | 35,766                     | 43,129      | 52,661      | 57,000      | 62,000               |
| Dollar amount (in millions)                          | \$51.5                     | \$65.5      | \$77.2      | \$83.4      | \$90.1               |
| Interest forbearance payments:                       |                            |             |             |             |                      |
| Number   | 4,578                      | 5,286       | 6,127       | 6,750       | 9,190                |
| Dollar amount (in millions)                          | \$2.8                      | \$3.4       | \$3.9       | \$4.5       | \$5.85               |
| President's Student Service<br>Scholarship payments: |                            |             |             |             |                      |
| Number   | 3,488                      | 5,033       | 6,224       | 7,000       | 8,000                |
| Dollar amount (in millions)                          | \$1.6                      | \$2.5       | \$3.1       | \$3.5       | \$4.0                |

### TRUST FUND STATEMENT OF FINANCIAL POSITION AS OF SEPTEMBER 30 (IN THOUSANDS)

|  | 2001       | 2000       |
|--|------------|------------|
| ASSETS                                   |            |            |
| Fund Balance With Treasury               | \$ 104     | \$ 1,191   |
| Investments and Related Receivables, Net | 307,688    | 331,831    |
| Accounts Receivable, Net                 | 17         | 36         |
| Total Assets                             | \$ 307,809 | \$ 333,058 |
| LIABILITIES                              |            |            |
|  |            |            |
| Trust Service Award Liability            | 186,414    | 193,035    |
| Total Liabilities                        | \$ 186,414 | \$ 193,035 |
| NET POSITION                             |            |            |
| Cumulative Results Of Operations         | \$ 121,395 | \$ 140,023 |
| Total Net Position                       | \$ 121,395 | \$ 140,023 |
|  |            |            |
| Total Liabilities and Net Position       | \$ 307,809 | \$ 333,058 |

### TRUST FUND STATEMENT OF OPERATIONS AND CHANGES IN NET POSITION FOR THE YEARS ENDED SEPTEMBER 30

(IN THOUSANDS)

|                                     | 2001       | 2000       |
|-------------------------------------|------------|------------|
| REVENUES                            |            |            |
| Appropriations Received             | \$ 69,846  | \$ 70,000  |
| Interest Income                     | 18,949     | 21,514     |
| Other                               | 0          | 36         |
| Total Revenues                      | \$ 88,795  | \$ 91,550  |
| EXPENSES                            |            |            |
| National Service Award              | \$ 77,423  | \$ 83,971  |
| Other                               | 0          | 2,014      |
| Total Expenses                      | \$ 77,423  | \$ 85,985  |
| EXCESS OF REVENUES OVER EXPENSES    | \$ 11,372  | \$ 5,565   |
| NET POSITION                        |            |            |
| Net Position, Beginning             | \$ 140,023 | \$ 215,458 |
| Excess of Revenues over Expenses    | 11,372     | 5,565      |
| Permanent Rescission of Trust Funds | (30,000)   | (81,000)   |
| Net Position, Ending                | \$ 121,395 | \$ 140,023 |

### FINANCIAL STATEMENTS

The Corporation has prepared its fiscal 2001 financial statements in accordance with the Government Corporation Control Act, as amended by §306 of the Chief Financial Officers Act. The Government Corporation Control Act requires that government corporations submit an annual report to the Congress within 180 days of the fiscal year end. Pursuant to the Act, the Corporation's fiscal 2001 financial statements include the following statements:

- Statement of Financial Position, which reports on the status of Corporation assets, liabilities, and net position;
- Statement of Operations and Changes in Net Position, which reports on revenues and expenses of the Corporation for the year;
- Statement of Cash Flows, which reports on the components that make up the change in fund balance of the Corporation for the year.

The statements present comparative information for the years as of and ended September 30, 2001, and September 30, 2000.

The Corporation has made significant improvements in financial management reporting in the past several years. For the second year in a row, KPMG LLP, under contract to the Corporation's Office of Inspector General has audited the financial statements and rendered an unqualified opinion. This opinion recognizes the financial statements as fairly presented and in conformance with generally accepted accounting principles (GAAP).

The Corporation has made strong financial management one of its highest priorities and is continually working to improve its accounting and reporting policies and procedures. The OIG's annual financial statement audit report also includes recommendations for improving internal controls over financial reporting. As a result of the Corporation's success in implementing corrective actions, for fiscal 2001, the audit did not note any material weaknesses in the Corporation's internal control structure. In addition, the number of reportable conditions identified decreased from three in fiscal 2000 to one in fiscal 2001. The

remaining reportable condition, related to grants management monitoring and closeout, will be addressed by Corporation management and resolved in fiscal 2002 with the implementation of a new grants management system.

The Corporation has also implemented a new cost accounting system that enables the Corporation to track and report expenses by major program. The Statement of Operations and Changes in Net Position contains comparative expense information by program. This information enables the Corporation to determine the total cost to operate each of its three major programs: AmeriCorps, Learn & Serve, and National Senior Service Corps. Support and administrative costs are allocated to each of the programs based on a systematic and rational cost driver. An independent contractor, PriceWaterhouseCoopers, determined that the Corporation's accounting system is in compliance with the Statement of Federal Financial Accounting Standards Number 4, Managerial Cost Accounting Concepts and

Standards for the Federal Government. This accomplishment places the Corporation ahead of many federal entities in achieving compliance with the cost accounting standard.

### COMPOSITION OF CORPORATE ASSETS

The Corporation's primary assets are Fund Balance with Treasury, Trust Investments and Related Receivables, and Advances to Others. The Fund Balance with Treasury represents annual, multi-year, and no-year funds that are available to pay current and future commitments. Trust Investments, which are maintained in the National Service Trust, are restricted for use in paying education awards earned by eligible participants, and are not available for use in the current operations of the Corporation. Advances to Others mainly represent funds provided to grantees in advance of their performance under a grant. For the most part, these advances were liquidated during the first guarter of fiscal 2002.

Fund Balance with Treasury increased less than two percent from \$813 million at September 30, 2000, to \$826 million at September 30, 2001. During the same time period, Trust Investments and Related Receivables decreased over seven percent from \$332 million to \$308 million. This significant

decrease was primarily a result of the \$30 million rescission from the Trust in fiscal 2001 coupled with a steady increase in payments for education awards. The Corporation anticipates a further decline as a result of no funds being appropriated to the Trust in fiscal 2002. Advances to others decreased by over ten percent from \$25 million at September 30, 2000, to \$22 million at September 30, 2001. This decrease is primarily a result of a change in payment method for Corporation grantees. All new grants awarded after July 1, 2001, are being administered through the Health and Human Services (HHS) Payment Management System. HHS discourages grantees from taking large advances to cover long time periods due to the realtime availability of funds.

### COMPOSITION OF CORPORATE LIABILITIES

The Corporation's most significant liabilities are the Trust
Service Award Liability and
Grants Payable. Individuals who successfully complete terms of service in AmeriCorps programs earn education awards that can be used to make payments on qualified student loans or for the cost of attendance at qualified educational institutions.
The awards, which can be used for a period of up to seven

years, are paid from the National Service Trust. The Trust also pays forbearance interest on qualified student loans during the period members perform community service. The award liability components related to education awards and interest forbearance have been adjusted, based on historical experience, to reflect the fact that some eligible participants may not use these benefits. Grants Payable represent funds provided to grantees in payment of their performance under a grant. For the most part, these payables were liquidated during the first quarter of fiscal 2002.

Trust Service Award Liability decreased by about 4 percent from \$193 million at September 30, 2000, to \$186 million at September 30, 2001. This decrease was primarily a result of updating the usage factor for awards in the final two years of availability based on historical trends. It was determined that fewer eligible participants than previously predicted were actually using earned awards. Grants Payable increased by almost 24 percent from \$40 million at September 30, 2000, to \$49 million at September 30, 2001. This increase is a result of two-year grants being awarded and made available to grantees in the first year, rather than spread across the two years.

### LIMITATIONS OF THE FINANCIAL STATEMENTS

These statements have been prepared to report on the financial position and results of operations of the Corporation for National and Community Service, a Federal government corporation, in accordance with GAAP. While the statements have been prepared from the books and records of the Corporation, the statements are in addition to the financial reports used to monitor and control budgetary resources that are prepared from the same books and records. These statements should also be read with the realization that they are for a component of the U.S. Government, a sovereign entity. One implication of this is that liabilities cannot be liquidated without legislation that provides the resources to do so.

These financial statements have been prepared to report the financial position, results of operations, and cash flows of the Corporation for National and Community Service, as required by Section 9106 of the Government Corporation Control Act and by the National and Community Service Act of 1990, as amended. These financial statements include the Corporation's activities related to providing grants and education awards to eliqible recipients. The Corporation is not subject to income tax.

Transactions are recorded in the accounting system on an accrual basis and a budgetary basis.

Under the accrual method of accounting, revenues are recognized when earned and expenses are recognized when a liability is incurred, without regard to receipt or payment of cash.

Appropriations are considered

earned for the Corporation's National Service Trust Fund and are recognized as revenue when received in the Trust Fund.

The recognition of budgetary accounting transactions is essential for compliance with legal constraints and controls over the use of Federal funds. Budgetary accounting principles are designed to recognize the obligation of funds according to legal requirements, which in many cases is prior to the occurrence of an accrual-based transaction. Thus, the financial statements differ from other financial reports submitted pursuant to Office of Management and Budget directives for the purpose of monitoring and controlling the use of the Corporation's budgetary resources.

### CORPORATION FOR NATIONAL AND COMMUNITY SERVICE STATEMENTS OF FINANCIAL POSITION (AS OF SEPTEMBER 30)\*

|   | 2001**       | 2000**       |
|---|--------------|--------------|
| ASSETS  |              |              |
| Fund Balance with Treasury (Note 2)                 | \$ 825,962   | \$ 812,521   |
| Trust Investments and Related Receivables (Note 3)  | 307,688      | 331,831      |
| Advances to Others                                  | 22,251       | 24,848       |
| Accounts Receivable, Net (Note 4)                   | 3,070        | 3,058        |
| Property and Equipment, Net (Note 5)                | 1,162        | 1,715        |
| Total Assets  | \$ 1,160,133 | \$ 1,173,973 |
| LIABILITIES   |              |              |
| Trust Service Award Liability (Note 6)              | \$ 186,414   | \$ 193,035   |
| Grants Payable                                      | 48,885       | 39,516       |
| Accounts Payable                                    | 6,507        | 9,699        |
| Actuarial FECA Liability (Note 9)                   | 12,637       | 12,265       |
| Other Liabilities                                   | 10,205       | 8,064        |
| Accrued Annual Leave                                | 2,947        | 3,011        |
| Commission Post-Service Benefits Liability (Note 7) | 662          | 1,439        |
| Advances from Others                                | 164          | 742          |
| Capital Lease Liability (Note 8)                    | 64           | 128          |
| Total Liabilities                                   | \$ 268,485   | \$ 267,899   |
| Commitments and Contingencies (Notes 8 and 16)      |              |              |
| NET POSITION  |              |              |
| Unexpended Appropriations                           |              |              |
| Obligated   | \$ 681,752   | \$ 645,132   |
| Unobligated   | 107,404      | 138,692      |
| Cumulative Results of Operations                    | 102,492      | 122,250      |
| Total Net Position (Note 10)                        | \$ 891,648   | \$ 906,074   |
| TOTAL LIABILITIES AND NET POSITION                  | \$ 1,160,133 | \$ 1,173,973 |

<sup>\*</sup>The accompanying notes are an integral part of these financial statements.

<sup>\*\*</sup>Dollars are in thousands

## CORPORATION FOR NATIONAL AND COMMUNITY SERVICE STATEMENTS OF OPERATIONS AND CHANGES IN NET POSITION FOR THE YEARS ENDED SEPTEMBER 30\*

|   | 2001**     | 2000**    |  |
|---|------------|-----------|--|
| evenues   |            |           |  |
| Appropriated Capital Used, excluding Trust Fund           | \$ 683,886 | \$611,641 |  |
| Appropriations Received by the Trust Fund (Note 11)       | 69,846     | 70,000    |  |
| Interest  | 18,949     | 21,514    |  |
| Revenue from Services Provided                            | 5,934      | 6,044     |  |
| Other   | 301        | 173       |  |
| Total Revenue   | \$778,916  | \$709,372 |  |
| XPENSES   |            |           |  |
| AmeriCorps  | \$510,283  | \$516,856 |  |
| National Senior Service Corps                             | 186,471    | 138,866   |  |
| Learn & Serve America                                     | 51,343     | 43,498    |  |
| Subtotal  | 748,097    | 699,220   |  |
| Congressionally Earmarked Grants                          | 12,701     | 7,471     |  |
| DVSA State Grants   | 778        | 748       |  |
| Office of the Inspector General                           | 5,120      | 1,545     |  |
| Total Expenses (Note 12)                                  | \$766,696  | \$708,984 |  |
| XCESS OF REVENUES OVER EXPENSES                           | \$ 12,220  | \$ 388    |  |
| ET POSITION   |            |           |  |
| Excess of Revenues over Expenses                          | \$ 12,220  | \$ 388    |  |
| Increase in Unexpended Appropriations, Net (Note 14 & 17) | 5,332      | 41,759    |  |
| Non-Operating Changes:                                    |            |           |  |
| Permanent Rescission of Trust Funds (Note 15)             | (30,000)   | (81,000)  |  |
| Reclassification of Net Position (Note 17)                | (1,978)    | 0         |  |
| Decrease in Net Position, Net                             | (14,426)   | (38,853)  |  |
| Net Position, Beginning Balance                           | 906,074    | 944,927   |  |
| Net Position, Ending Balance                              | \$891,648  | \$906,074 |  |

<sup>\*</sup>The accompanying notes are an integral part of these financial statements.

<sup>\*\*</sup>Dollars are in thousands

### CORPORATION FOR NATIONAL AND COMMUNITY SERVICE STATEMENT OF CASH FLOWS\* FOR THE YEAR ENDED SEPTEMBER 30, 2001\*\*

| ASH FLOWS FROM OPERATING ACTIVITIES           |              |           |             |
|---|--------------|-----------|-------------|
| Excess of Revenues over Expenses              |              |           | \$ 12,22    |
| Adjustments Affecting Cash Flow:              |              |           |             |
| Appropriated Capital Used                     | \$ (683,886) |           |             |
| Appropriations Received by Trust Fund         | (69,846)     |           |             |
| Increase in Accounts Receivable               | (12)         |           |             |
| Decrease in Interest Receivable               | 306          |           |             |
| Decrease in Advances                          | 2,597        |           |             |
|   |              | (750,841) |             |
| Decrease in Accounts Payable and              | h (1 000)    |           |             |
| Other Liabilities                             | \$ (1,629)   |           |             |
| Increase in FECA and Annual Leave Liabilities | 308          |           |             |
| Decrease in Commission Liability              | (777)        |           |             |
| Decrease in Capital Lease Liability           | (64)         |           |             |
| Decrease in Trust Liability                   | (6,621)      |           |             |
| Increase in Grants Payable                    | 9,369        |           |             |
|   |              | 586       |             |
| Amortization of Premium/Discount              |              |           |             |
| on Investments                                | \$ 1,628     |           |             |
| Depreciation, Amortization, and Loss          |              |           |             |
| on Disposition of Assets                      | 1,237        |           |             |
|   |              | 2,865     |             |
| Total Adjustments                             |              |           | (747,390    |
| Net Cash Used by Operating Activities         |              |           | \$ (735,170 |

Continued

<sup>\*</sup>The accompanying notes are an integral part of these financial statements.

<sup>\*\*</sup>Dollars are in thousands

### CORPORATION FOR NATIONAL AND COMMUNITY SERVICE STATEMENT OF CASH FLOWS\* FOR THE YEAR ENDED SEPTEMBER 30, 2001\*\*

| CASH FLOWS FROM INVESTING ACTIVITIES             |    |          |               |
|--|----|----------|---------------|
| Purchase of Property and Equipment               | \$ | (684)    |               |
| Sales of Securities                              |    | 231,130  |               |
| Purchase of Securities                           | (2 | 08,921)  |               |
| Net Cash Provided by Investing Activities        |    |          | \$<br>21,525  |
| CASH FLOWS FROM FINANCING ACTIVITIES             |    |          |               |
| Appropriations Received                          | \$ | 767,350  |               |
| Canceled/Rescinded Appropriations                | (  | (40,264) |               |
| Net Cash Provided by Financing Activities        |    |          | \$<br>727,086 |
| Net Cash Provided by Operating, Investing,       |    |          |               |
| and Financing Activities                         |    |          | \$<br>13,441  |
| Fund Balance with Treasury, Beginning            |    |          | 812,521       |
| Fund Balance with Treasury, Ending               |    |          | \$<br>825,962 |
| Supplemental Disclosure of Cash Flow Information |    |          |               |
| Interest Paid                                    |    |          | \$<br>11      |

<sup>\*</sup>The accompanying notes are an integral part of these financial statements.

<sup>\*\*</sup>Dollars are in thousands

### CORPORATION FOR NATIONAL AND COMMUNITY SERVICE STATEMENT OF CASH FLOWS\* FOR THE YEAR ENDED SEPTEMBER 30, 2000\*\*

| Excess of Revenues over Expenses                   |                 |           | \$ | 38    |
|--|-----------------|-----------|----|-------|
| Adjustments Affecting Cash Flow:                   |                 |           |    |       |
| Appropriated Capital Used                          | \$<br>(611,641) |           |    |       |
| Appropriations Received by Trust Fund              | (70,000)        |           |    |       |
| Decrease in Accounts Receivable                    | 3,397           |           |    |       |
| Decrease in Interest Receivable                    | 499             |           |    |       |
| Decrease in Advances                               | 3,717           |           |    |       |
|  |                 | (674,028) |    |       |
| Increase in Accounts Payable and Other Liabilities | \$<br>292       |           |    |       |
| Increase in FECA and Annual Leave Liabilities      | 4,394           |           |    |       |
| Decrease in Commission Liability                   | (157)           |           |    |       |
| Decrease in Capital Lease Liability                | (54)            |           |    |       |
| Increase in Trust Liability                        | 12,604          |           |    |       |
| Increase in Grants Payable                         | 3,276           |           |    |       |
|  |                 | 20,355    |    |       |
| Amortization of Premium/Discount on Investments    | \$<br>2,615     |           |    |       |
| Loss on Treasury bond recall                       | 2,014           |           |    |       |
| Depreciation and Amortization                      | 1,907           |           |    |       |
|  |                 | 6,536     |    |       |
| Total Adjustments                                  |                 |           | (6 | 47,13 |

Continued

<sup>\*</sup>The accompanying notes are an integral part of these financial statements.

<sup>\*\*</sup>Dollars are in thousands

# CORPORATION FOR NATIONAL AND COMMUNITY SERVICE STATEMENT OF CASH FLOWS\* FOR THE YEAR ENDED SEPTEMBER 30, 2000\*\*

| Purchase of Property and Equipment                                  | \$ (449)   |               |
|---|------------|---------------|
| Sales of Securities   | 211,869    |               |
| Purchase of Securities  | (153,138)  |               |
| Net Cash Provided by Investing Activities                           |            | \$<br>58,282  |
| ASH FLOWS FROM FINANCING ACTIVITIES                                 |            |               |
| Appropriations Received   | \$ 734,145 |               |
| Canceled/Rescinded Appropriations                                   | (91,745)   |               |
| Net Cash Provided by Financing Activities                           |            | \$<br>642,400 |
| Net Cash Provided by Operating, Investing, and Financing Activities |            | \$<br>53,933  |
| Fund Balance with Treasury, Beginning                               |            | 758,588       |
| Fund Balance with Treasury, Ending                                  |            | \$<br>812,521 |
| upplemental Disclosure of Cash Flow Information                     |            |               |
| Interest Paid   |            | \$<br>18      |
| upplemental Disclosure of Financing and Investing Activity          |            |               |
| Equipment Acquired Under Capital Lease Obligations                  |            | \$<br>25      |

<sup>\*</sup>The accompanying notes are an integral part of these financial statements.

<sup>\*\*</sup>Dollars are in thousands

# CORPORATION FOR NATIONAL AND COMMUNITY SERVICE NOTES TO THE FINANCIAL STATEMENTS

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Basis of Presentation

These financial statements have been prepared to report the financial position, results of operations, and cash flows of the Corporation for National and Community Service (the Corporation), as required by Section 9106 of the Government Corporation Control Act and by the National and Community Service Act of 1990, as amended. These financial statements have been prepared from the books and records of the Corporation in accordance with generally accepted accounting principles and include the Corporation's activities related to providing grants and education awards to eliqible participants. The Corporation is not subject to income tax.

The principal financial statements of the Corporation are the:

- Statement of Financial Position;
- Statement of Operations and Changes in Net Position; and

■ Statement of Cash Flows.

The notes to the financial statements are considered an integral part of the financial statements.

### **B.** Reporting Entity

The Corporation was created by the National and Community Service Trust Act of 1993 (Public Law 103-82). The Corporation provides grants and other incentives to states, local municipalities, and not-for-profit organizations to help communities meet critical challenges in the areas of education, public safety, human needs, and the environment through volunteer service. The Corporation oversees three national service initiatives:

- AmeriCorps is the national service program that engages more than 50 thousand Americans of all ages and backgrounds in full-time and sustained part-time community service and provides education awards in return for such service.
- Senior Corps is a network of more than 500,000 people age 55 and older who participate in the Foster Grandparent Program, the Senior Companion Program, and the Retired and Senior Volunteer Program.

  These programs tap the experience, skills, talents, and creativity of America's seniors.

■ Learn & Serve America supports and promotes service learning in schools, universities, and communities.

Through structured service activities that help meet community needs, nearly one million students improve their academic learning, develop personal skills, and practice responsible citizenship.

Together, these initiatives promote the ethic of service and help solve critical community problems in every state, many Indian tribes, and most U.S. territories.

### C. Budgets and Budgetary Accounting

The activities of the Corporation are primarily funded through two separate appropriation bills. One is the Labor/Health and Human Services bill, which funds Domestic Volunteer Service Act (DVSA) programs. The DVSA appropriation is available for obligation by the Corporation for one fiscal year only.

The second is the Veterans
Affairs, Housing and Urban
Development, and Independent
Agencies bill, which funds
National and Community Service
Act (NCSA) programs. The NCSA
appropriation is available for
obligation by the Corporation
over two fiscal years.

Both the DVSA and the NCSA appropriations fund a part of the Corporation's costs for administrative operations. In addition, part of the NCSA appropriations are provided for the National Service Trust (the Trust), a fund within the Corporation used to provide education awards to eligible participants. The Trust provides awards for AmeriCorps members under AmeriCorps\*State and National, AmeriCorps\*NCCC, and AmeriCorps\*VISTA as well as for the AmeriCorps Education Award Program, where sponsoring organizations are responsible for providing member subsistence and other costs, and the Corporation provides an education award and a small amount for administrative costs.

### D. Basis of Accounting

Transactions are recorded in the accounting system on an accrual basis and a budgetary basis.

Under the accrual method of accounting, revenues are recognized when earned and expenses are recognized when a liability is incurred, without regard to receipt or payment of cash.

Appropriations are considered earned for the Corporation's National Service Trust Fund and are recognized as revenue when received in the Trust Fund.

The recognition of budgetary accounting transactions is

essential for compliance with legal constraints and controls over the use of Federal funds. Budgetary accounting principles are designed to recognize the obligation of funds according to legal requirements, which in many cases is prior to the occurrence of an accrual-based transaction. Thus, the financial statements differ from other financial reports submitted pursuant to Office of Management and Budget directives for the purpose of monitoring and controlling the use of the Corporation's budgetary resources.

### E. Fund Balance with Treasury

The Corporation does not maintain cash in commercial bank accounts. Cash receipts and disbursements are processed by the U.S. Treasury. The Fund Balance with Treasury represents annual, multi-year, and no-year funds, which are maintained in appropriated and trust funds that are available to pay current and future commitments.

Funds maintained in the
National Service Trust are
restricted for use in paying
service awards earned by eligible
participants, and are not available for use in the current
operations of the Corporation.
The majority of the funds
received from individuals and

organizations in the form of gifts and donations for the support of service projects are restricted for a particular use.

### F. Trust Investments and Related Receivables

By law, the Corporation invests funds, which have been transferred to the Trust, only in interest-bearing Treasury obligations of the United States. These Treasury obligations are referred to as market-based specials, which are similar to government securities sold on the open market, and consist of Treasury notes, bonds, bills and one-day certificates.

The Corporation classifies these investments as held-to-maturity at the time of purchase and periodically re-evaluates such classification. Securities are classified as held-to-maturity when the Corporation has the positive intent and ability to hold securities to maturity. Held-to-maturity securities are stated at cost with corresponding premiums or discounts amortized over the life of the investment to interest income. Premiums and discounts are amortized using the effective interest method.

Interest receivable represents amounts earned but not received on investments held at yearend. Pre-paid interest is the amount of interest earned on a security since the date of its last interest payment up to the date the security is purchased by the Corporation. Such interest, if any, at year-end is included in the interest receivable balance.

### **G.** Advances to Others

The Corporation advances funds, primarily in response to grantee drawdown requests, to facilitate their authorized national and community service and domestic volunteer service activities. The cash payments to grantees, in excess of amounts earned under the terms of the grant agreements, are accounted for as advances. At the end of the fiscal year, the total amount advanced to grantees is compared with the Corporationfunded amount earned by the grantees. Grantee expenses are determined from reports submitted by the grantees. For those grantees with advances exceeding expenses, the aggregate difference is reported as the advance account balance.

### H. Accounts Receivable

Accounts receivable represents amounts due to the Corporation primarily under Federal and non-Federal reimbursable agreements, grantee audit resolution determinations, and outstanding travel advances due from employees. These amounts are reduced by an allowance for

uncollectible accounts based on the age of each past due

### I. Property and Equipment

The Corporation capitalizes property and equipment at historical cost for acquisitions of \$10 thousand or more, with an estimated useful life of two or more years. The assets reported include telephone equipment, computer systems equipment, copiers, computer software, furniture, and assets under capital leases. These assets are depreciated (or amortized) on a straight-line basis over estimated useful lives ranging from two to 10 years, using the half-year convention. Normal maintenance and repair costs on capitalized property and equipment are expensed when incurred.

### J. Trust Service Award Liability

The Trust service award liability represents unpaid earned, and expected to be earned, education awards and eligible interest forbearance costs, which are expected to be used. These amounts relate to participants who have completed service or are currently enrolled in the program and are expected to earn an award, based on the Corporation's historical experience.

### K. Grants Payable

Grants are made to non-profit organizations, education institutions, states, municipalities, and other external organizations.
Grants become budgetary obligations, but not liabilities, when they are awarded. At the end of each fiscal year, the Corporation reports the total amount of unreimbursed authorized grantee expenses, earned under the terms of grant agreements, as grants payable.

### L. Accounts Payable

The Corporation records as liabilities all amounts that are likely to be paid as a direct result of a transaction or event that has already occurred. Accounts payable represents amounts due to both Federal and non-Federal entities for goods and services received by the Corporation, but not paid for at the end of the fiscal year.

#### M. Actuarial FECA Liability

The Federal Employees'
Compensation Act (FECA) provides income and medical cost protection to covered Federal civilian employees injured on the job, employees who have incurred a work-related occupational disease, and beneficiaries of employees whose death is attributable to a job-related injury or occupational disease.

Claims incurred for benefits for Corporation employees under FECA are administered by the Department of Labor (DOL) and later billed to the Corporation. The Corporation's actuarial liability for workers' compensation includes costs incurred but unbilled as of year-end, as calculated by DOL, and is not funded by current appropriations.

#### N. Other Liabilities

Other liabilities include amounts owed but not paid at the end of the fiscal year for payroll and benefits; VISTA stipends; and the portion of the liability for Federal Employees' Compensation Act charges incurred and billed but unpaid.

#### **0.** Accrued Annual Leave

Annual leave is accrued as a liability based on amounts earned but not used as of the fiscal year-end. Each year, the balance in the accrued annual leave account is adjusted to reflect current year pay rates and leave balances. Annual leave is funded from current appropriations when used. As unused annual leave is used in the future, financing will be obtained from appropriations current at that time. Sick leave and other types of non-vested leave are expensed when used.

### P. Commission Post-Service Benefits Liability

The Commission post-service benefits liability represents unpaid earned education awards incurred by the former Commission on National and Community Service, which has been managed by the Corporation since 1994. This liability, more fully discussed in Note 7, is funded by the Corporation when a request for payment is made.

### Q. Advances from Others

Advances from others consist of advances from other government agencies related to interagency agreements the Corporation entered into to provide services to those agencies.

#### R. Net Position

Net position is composed of unexpended appropriations and cumulative results of operations. Unexpended appropriations are funds appropriated and warranted to the Corporation that are still available for expenditure as of the end of the fiscal year. Cumulative results of operations represent the net differences between revenues and expenses from the inception of the Corporation.

#### S. Revenues

#### Appropriated Capital Used

The Corporation obtains funding for its program and operating expenses through annual and multi-year appropriations. Appropriations are recognized as an accrual-based financing source at the time they are used to pay program or administrative expenses, except for expenses to be funded by future appropriations such as earned but unused annual leave. Appropriations expended for property and equipment are recognized as a financing source when the property is purchased. Funds not used for eligible expenses within the allowed time must be returned to Treasury. Appropriations received for the Corporation's Trust are recognized as revenue when received in the Trust Fund. Trust appropriations do not expire with the passage of time and are retained by the Corporation in the Trust until used for eligible education service award purposes.

#### Interest

Interest income is recognized when earned. Treasury notes and bonds pay interest semiannually, based on the stated rate of interest. Interest earned on Treasury bills is recognized at maturity. Interest income is adjusted by amortization of premiums and discounts using the effective interest method.

#### Revenue from Services Provided

The Corporation also receives income from reimbursable service agreements that is recorded as revenue from services provided. Revenue from services provided is recognized when earned, i.e., goods have been delivered or services rendered.

#### Other Revenue

Other revenue consists of gifts and donations for the support of service projects from individuals and organizations plus gains on dispositions of investments.

#### T. Retirement Benefits

The Corporation's employees participate in either the Civil
Service Retirement System
(CSRS) or the Federal Employees
Retirement System (FERS). FERS
was established by the enactment of Public Law 99-335.
Pursuant to this law, FERS and
Social Security automatically
cover most employees hired
after December 31, 1983.
Employees hired prior to
January 1, 1984, elected to join
FERS and Social Security or
remained in the CSRS.

For employees covered by CSRS, the Corporation contributes 8.51 percent of their gross pay towards retirement. For those employees covered by FERS, the Corporation contributes 11.50 percent of their gross pay towards retirement. Employees are allowed to participate in the Federal Thrift Savings Plan

(TSP). For employees under FERS, the Corporation contributes an automatic one percent of basic pay to TSP and matches employee contributions up to an additional 4 percent of pay, for a maximum Corporation contribution amounting to 5 percent of pay. Employees under CSRS may participate in the TSP, but will not receive either the Corporation's automatic or matching contributions.

The Corporation made retirement contributions of \$991 thousand and \$993 thousand to the CSRS Plan, and \$5,008 thousand and \$4,580 thousand to the FERS and TSP Plans in fiscal years 2001 and 2000, respectively.

### **U.** Use of Estimates

The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from these estimates.

#### V. Reclassifications

Certain fiscal 2000 amounts have been reclassified to conform to the fiscal 2001 presentation.

### NOTE 2 – FUND BALANCE WITH TREASURY

U.S. Government cash is accounted for on an overall consolidated basis by the U.S. Department of Treasury. The Fund Balance with Treasury line on the Statement of Financial Position consists of the following:

### Appropriated Funds –

Appropriated funds are received through congressional appropriations to provide financing sources for the Corporation's programs on an annual, multi-year, and no-year basis. The funds are warranted by the United States Treasury and apportioned by the Office of Management and Budget.

- Trust Funds Trust Funds are accounts designated by law for receipts earmarked for specific purposes and for the expenditure of these receipts. Funds from the Corporation's Trust Fund may be expended for the purpose of providing an education award or interest forbearance payment and must always be paid directly to a qualified institution (college, university, or other approved educational institution, or a lending institution holding an existing student loan) as designated by the participant.
- Gift Funds Gift Funds are funds received from individuals and organizations in forms of gifts and donations for the support of service projects.

### FUND BALANCE WITH TREASURY AS OF SEPTEMBER 30

(DOLLARS IN THOUSANDS)

|                    | 2001         |            |           | :            | 2000       |           |
|--------------------|--------------|------------|-----------|--------------|------------|-----------|
| Туре               | Unrestricted | Restricted | Total     | Unrestricted | Restricted | Total     |
| Appropriated Funds | \$825,700    | \$         | \$825,700 | \$811,232    | \$         | \$811,232 |
| Trust Funds        |              | 104        | 104       |              | 1,191      | 1,191     |
| Gift Funds         | 6            | 152        | 158       | 11           | 87         | 98        |
|                    |              |            |           | ****         |            | ***       |
| Total              | \$825,706    | \$256      | \$825,962 | \$811,243    | \$1,278    | \$812,521 |

### NOTE 3 - TRUST INVESTMENTS AND RELATED RECEIVABLES

The composition of Trust Investments and Related Receivables at September 30 is as follows:

### TRUST INVESTMENTS AND RELATED RECEIVABLES AS OF SEPTEMBER 30

(DOLLARS IN THOUSANDS)

|                                    | 2001      | 2000      |
|------------------------------------|-----------|-----------|
| Investments, Carrying Value        | \$303,277 | \$306,146 |
| Matured Investment Receivable      |           | 20,967    |
| Investment and Interest Receivable | 4,411     | 4,718     |
| Total                              | \$307,688 | \$331,831 |

The Matured Investment Receivable amount at September 30, 2000, includes two investments that matured on Saturday, September 30, 2000, but were not redeemed by Treasury until the first business day of fiscal 2001.

### AMORTIZED COST AND FAIR VALUE OF INVESTMENT SECURITIES AS OF SEPTEMBER 30

(DOLLARS IN THOUSANDS)

|            | 2001              |                     |                        |               | 2000              |                     |                        |                 |
|------------|-------------------|---------------------|------------------------|---------------|-------------------|---------------------|------------------------|-----------------|
| Securities | Amortized<br>Cost | Unrealized<br>Gains | Unrealized<br>(Losses) | Fair<br>Value | Amortized<br>Cost | Unrealized<br>Gains | Unrealized<br>(Losses) | l Fair<br>Value |
| Notes      | \$ 249,197        | \$11,428            | \$                     | \$260,625     | \$261,815         | \$                  | \$(1,368)              | \$260,447       |
| Bills      | 37,359            | 398                 |                        | 37,757        | 26,717            | 415                 |                        | 27,132          |
| Bonds      | 16,721            | 599                 |                        | 17,320        | 17,614            |                     | (217)                  | 17,397          |
| Total      | \$303,277         | \$12,425            | \$                     | \$315,702     | \$306,146         | \$ 415              | \$(1,585)              | \$304,976       |

At September 30, 2001, the notes held at year-end had an interest rate range of 5.50% to 7.50% and a maturity period of approximately 31 days to almost four and a half years. Interest rates on bonds ranged from 10.75% to 14.25% and had a maturity period of approximately six months to almost four years. The bills held at year-end had an interest rate range of 2.06% to 3.62% and were all due to mature within 120 days. The par values of these investments range from \$506 thousand to \$27,917 thousand.

Investments held at September 30 mature according to the following schedule:

### MATURATION OF SECURITIES HELD AS OF SEPTEMBER 30

(DOLLARS IN THOUSANDS)

|                                  | 2001           |            | 2000           |            |
|----------------------------------|----------------|------------|----------------|------------|
| Held-to-Maturity Security        | Amortized Cost | Fair Value | Amortized Cost | Fair Value |
| Due in 1 year or less            | \$130,999      | \$133,128  | \$ 77,852      | \$ 78,016  |
| Due after 1 year up to 5 years   | 172,278        | 182,574    | 209,473        | 208,193    |
| Due after 5 years up to 10 years |                |            | 18,821         | 18,767     |
| Total                            | \$303,277      | \$315,702  | \$306,146      | \$304,976  |

### NOTE 4 - ACCOUNTS RECEIVABLE, NET

### ACCOUNTS RECEIVABLES AS OF SEPTEMBER 30

(DOLLARS IN THOUSANDS)

|   | 2001    | 2000    |
|---|---------|---------|
| Accounts receivable                     | \$3,314 | \$3,352 |
| Less: allowance for loss on receivables | 244     | 294     |
| Accounts Receivable, Net                | \$3,070 | \$3,058 |

### NOTE 5 - PROPERTY AND EQUIPMENT, NET

### GENERAL PROPERTY AND EQUIPMENT AS OF SEPTEMBER 30

(DOLLARS IN THOUSANDS)

|                |                         | 2001    |                                      |                      | 2000    |                                      |                      |
|----------------|-------------------------|---------|--------------------------------------|----------------------|---------|--------------------------------------|----------------------|
| Major Class    | Service Life<br>(Years) | Cost    | Less:<br>Accumulated<br>Depreciation | Net<br>Book<br>Value | Cost    | Less:<br>Accumulated<br>Depreciation | Net<br>Book<br>Value |
| Equipment      | 3-10                    | \$2,242 | \$1,402                              | \$840                | \$2,080 | \$1,362                              | \$ 718               |
| Capital leases | 3-5                     | 127     | 65                                   | 62                   | 280     | 145                                  | 135                  |
| ADP software   | 2                       | 3,449   | 3,189                                | 260                  | 3,182   | 2,320                                | 862                  |
| Total          |                         | \$5,818 | \$4,656                              | \$1,162              | \$5,542 | \$3,827                              | \$1,715              |

### NOTE 6 – SERVICE AWARD LIABILITY – NATIONAL SERVICE TRUST

Individuals who successfully complete terms of service in AmeriCorps programs earn education awards, which can be used to make payments on qualified student loans or for the cost of attendance at qualified educational institutions. The awards, which are available for use for a period of up to seven years, are paid from the National Service Trust. The Trust also pays forbearance interest on qualified student loans during the period members perform community service as well as awards under the President's Student Service Scholarship program. The award liability components related to education awards and interest forbearance have been adjusted, based on historical experience, to reflect the fact that some eligible participants may not use these benefits. The service award liability was composed of the following as of September 30:

### SERVICE AWARD LIABILITY AS OF SEPTEMBER 30

(DOLLARS IN THOUSANDS)

|   | 2001      | 2000      |
|---|-----------|-----------|
| Education awards                                      | \$477,181 | \$407,591 |
| Interest forbearance                                  | 18,011    | 12,826    |
| Student scholarship award                             | 8,340     | 5,571     |
| Total cumulative service award liability to date      | 503,532   | 425,988   |
| Less: cumulative awards paid                          | 317,118   | 232,953   |
| Total service award liability, net as of September 30 | \$186,414 | \$193,035 |

The net service award liability as of September 30, 2001, decreased by approximately \$6.6 million from the net service award liability as of September 30, 2000. This decrease was largely due to a decrease in the overall estimated percentage of awards to be used based on historical experience.

### NOTE 7 – POST-SERVICE BENEFITS LIABILITY, COMMISSION ON NATIONAL AND COMMUNITY SERVICE

The Commission on National and Community Service (Commission) was merged into the Corporation for National and Community Service during fiscal year 1994. With this merger, the Corporation became responsible for all Commission liabilities, including those for post-service benefits.

Post-service benefits liabilities from the former Commission's operations differ from those originating within the Corporation in three significant respects:

- the grantee, rather than an agency of the Federal government, is responsible for making post-service award payments;
- the portion of these awards which is funded by the Federal government is specified in each grant agreement, with any remaining amount funded by the grantee; and
- the post-service period during which an award is available for use was established by each program grantee, rather than set at seven years for all awardees.

The post-service benefits liability associated with the former Commission is estimated based on a review of its grants that authorize post-service benefits. Amounts shown below represent the aggregate maximum liability under the assumption that all funds obligated for post-service benefits remain payable to grantees for this purpose until they are drawn down or the period of award availability has expired.

### COMMISSION POST-SERVICE BENEFITS LIABILITY AS OF SEPTEMBER 30 (DOLLARS IN THOUSANDS)

|   | 2001    | 2000    |
|---|---------|---------|
| Estimated liability as of previous year-end | \$1,439 | \$1,596 |
| Less: drawdowns and adjustments             | 31      | 61      |
| Potential education awards                  | 1,408   | 1,535   |
| Less: award expirations                     | 746     | 96      |
| Total                                       | \$ 662  | \$1,439 |

### **NOTE 8 - CAPITAL AND OPERATING LEASES**

#### A. Capital Leases

The Corporation has entered into lease agreements for copy machines. These leases vary from 3 to 5 year terms and are deemed to be capital leases. The costs of the copiers have been recorded as property and equipment (also see Note 5). The following is a schedule by year of the future minimum payments under these leases:

### CAPITAL LEASES FUTURE MINIMUM DUE AS OF SEPTEMBER 30

(DOLLARS IN THOUSANDS)

|                                     | 2001 | 2000  |
|-------------------------------------|------|-------|
| Fiscal Year 2001                    | \$   | \$ 75 |
| Fiscal Year 2002                    | 37   | 37    |
| Fiscal Year 2003                    | 32   | 32    |
| Fiscal Year 2004                    | 2    | 2     |
| Total future minimum lease payments | 71   | 146   |
| Less: amounts representing interest | 7    | 18    |
| Total                               | \$64 | \$128 |

### **B.** Operating Leases

The Corporation leases office space through the General Services Administration (GSA). GSA charges the Corporation a Standard Level Users Charge that approximates commercial rental rates for similar properties. Additionally, the Corporation leases motor vehicles on an annual basis through GSA under an Interagency Fleet Management Service agreement for the National Civilian Community Corps. Commitments of the Corporation for future rental payments under operating leases at September 30, 2001, are as follows:

### **ESTIMATED OPERATING LEASE COMMITMENTS AS OF SEPTEMBER 30**

(DOLLARS IN THOUSANDS)

|                | 2001            |          |       |          | 2000            |          |              |          |
|----------------|-----------------|----------|-------|----------|-----------------|----------|--------------|----------|
| Fiscal<br>Year | Office<br>Space | Vehicles | Other | Total    | Office<br>Space | Vehicles | <b>Other</b> | Total    |
| 2001           |                 |          |       |          | \$4,101         | \$957    | \$189        | \$5,247  |
| 2002           | \$4,533         | \$886    | \$218 | \$5,637  | 4,249           | 996      | 189          | 5,434    |
| 2003           | 4,650           | 919      | 200   | 5,769    | 4,403           | 1,035    | 189          | 5,627    |
| 2004           | 4,771           | 953      | 183   | 5,907    | 4,562           | 1,077    | 194          | 5,833    |
| 2005           | 4,895           | 988      | 174   | 6,057    | 4,727           | 1,120    | 187          | 6,034    |
| 2006           | 5,022           | 1,025    | 174   | 6,221    |                 |          |              |          |
| Total          | \$23,871        | \$4,771  | \$949 | \$29,591 | \$22,042        | \$5,185  | \$948        | \$28,175 |

#### NOTE 9 - WORKERS' COMPENSATION

The Corporation's actuarial liability for future workers' compensation benefits (FECA) was \$12,637 thousand and \$12,265 thousand as of September 30, 2001 and 2000, respectively. The amount includes the expected liability for death, disability, medical, and miscellaneous costs for approved compensation cases. The actuarial liability is determined using a method that utilizes historical benefit payment patterns related to a specific incurred period to predict the ultimate payments related to that period. Consistent with past practice, these projected annual benefit payments have been discounted to present value using the Office of Management and Budget's economic assumptions for 10-year Treasury notes and bonds.

#### NOTE 10 - NET POSITION

The reported net position consists of unexpended appropriations and cumulative results of operations (cumulative results of operations represents the differences between revenues and expenses since the Corporation's inception). Component balances are separately maintained for the Gift Fund, Trust Fund and Appropriated Fund.

#### NET POSITION BY FUND BALANCE COMPONENTS

(DOLLARS IN THOUSANDS)

| As of September 30, 2001                           |                 |            |                   |                           |
|--|-----------------|------------|-------------------|---------------------------|
|  | Gift Fund       | Trust Fund | Appropriated Fund | Total                     |
| Unexpended appropriations                          | \$              | \$         | \$789,156         | \$789,156                 |
| Cumulative results of operations                   | 154             | 121,395    | (19,057)          | 102,492                   |
| Total Net Position                                 | \$154           | \$121,395  | \$770,099         | \$891,648                 |
|  |                 | ,          | ·                 |                           |
| As of September 30, 2000                           |                 | · •        |                   |                           |
| As of September 30, 2000                           | Gift Fund       | Trust Fund | Appropriated Fund | Total                     |
| As of September 30, 2000 Unexpended appropriations | Gift Fund<br>\$ | Trust Fund |                   | <b>Total</b><br>\$783,824 |
|  |                 |            | Appropriated Fund |                           |

## NOTE 11 – APPROPRIATIONS RECEIVED BY THE TRUST FUND

Fiscal 2001 appropriations received by the Trust Fund of \$69.8 million are composed of \$70 million appropriated per Public Law 106-377, net of the \$154 thousand Trust portion of the current year rescission to NCSA per Public Law 106-554. The Trust portion of the NCSA rescission was transferred back to NCSA, reducing the net amount of appropriations received by the Trust Fund during fiscal 2001. Fiscal 2000 appropriations received by the Trust Fund of \$70 million are pursuant to Public Law 106-74.

#### **NOTE 12 - EXPENSES**

Using an appropriate cost accounting methodology, the Corporation's expenses have been allocated among its major programs.

- The AmeriCorps (AC) responsibility segment includes grant expenses, as well as direct and allocated personnel and administrative costs, for the VISTA, NCCC, State & National, and AmeriCorps recruitment.
- The National Senior Service Corps (NSSC) responsibility segment includes grant expenses, as well as direct and allocated personnel and administrative costs, for the Foster Grandparent Program, Senior Companions Program, and the Retired and Senior Volunteer Program.
- The Learn & Serve America (L&S) responsibility segment includes grant expenses, as well as direct and allocated personnel and administrative costs, for the Learn & Serve America Program, the President's Student Service Challenge, and National Service Leader Schools.
- The National Service Award line item consists of the Corporation's estimated expense for education awards based on the increase in its service award liability during the year as well as interest forbearance costs on qualified student loans during the period members perform community service. No indirect costs have been allocated this line item.
- The Corporation's annual appropriation includes various *Congressionally Earmarked Grants*. No indirect costs have been allocated to these grants.
- The Corporation has *reimbursable agreements* with state agencies whereby the Corporation awards and administers grants to a list of grantees selected and funded by the State. No indirect costs have been allocated to these grants.
- The Office of the Inspector General (OIG) receives a separate appropriation. No indirect costs have been allocated to the OIG.

The costs of operating the Corporation's Volunteers in Service to America (VISTA), National Civilian Community Corps (NCCC), grant programs and providing administrative support for Trust Fund operations are included in the operating expenses of the Corporation. The largest component of total expense is awarded funds expended.

# COMPONENTS OF AWARDED FUNDS EXPENDED FOR THE YEARS ENDED SEPTEMBER 30 (DOLLARS IN THOUSANDS)

|   | 2001      | 2000      |
|---|-----------|-----------|
| Domestic Volunteer Service Act Programs     | 202,581   | \$192,134 |
| National and Community Service Act Programs | 321,262   | 267,590   |
| Congressionally Earmarked Grants            | 12,701    | 7,471     |
| DVSA State Grants                           | 778       | 748       |
| Total Grants Expense                        | \$537,322 | \$467,943 |

## EXPENSES BY TYPE FOR THE YEAR ENDED SEPTEMBER 30, 2001

(DOLLARS IN THOUSANDS)

| ype                                | A/C       | NSSC      | L&S      | OIG     | Earmarked<br>Grants | Tota     |
|------------------------------------|-----------|-----------|----------|---------|---------------------|----------|
| RANT AND RELATED EXPENSE           |           |           |          |         |                     |          |
| Awarded funds expended             | \$300,259 | \$177,361 | \$46,223 | \$      | \$13,479            | \$537,32 |
| VISTA & NCCC stipends              |           |           |          |         |                     |          |
| & benefits                         | 63,004    |           |          |         |                     | 63,004   |
| Service award expense              | 77,424    |           |          |         |                     | 77,42    |
| Total Grant and<br>Related Expense | \$440,687 | \$177,361 | \$46,223 | \$      | \$13,479            | \$677,75 |
| DMINISTRATIVE EXPENSE              |           |           |          |         |                     |          |
| Federal employee salaries          |           |           |          |         |                     |          |
| & benefits                         | \$32,417  | \$6,607   | \$3,072  | \$1,494 | \$                  | \$43,59  |
| Travel & transportation            | 7,843     | 476       | 284      | 66      |                     | 8,66     |
| Rent, communications,              |           |           |          |         |                     |          |
| & utilities                        | 5,695     | 347       | 265      | 65      | <del></del>         | 6,37     |
| Program analysis & evaluation      | 1,983     | 702       | 511      |         |                     | 3,19     |
| Printing & reproduction            | 472       | 89        | 15       |         |                     | 57       |
| Other services                     | 18,051    | 731       | 779      | 3,325   |                     | 22,88    |
| Supplies & materials               | 1,691     | 72        | 75       | 170     |                     | 2,00     |
| Loss on disposition                |           |           |          |         |                     |          |
| of assets                          | 8         |           |          |         |                     | ;        |
| Depreciation & amortization        | 1.117     | 16        | 95       |         | <del></del>         | 1,22     |
| Bad debt                           | 54        | 34        | 8        |         |                     | 9        |
| Other                              | 265       | 36        | 16       |         |                     | 31       |
| Total Administrative<br>Expense    | \$69,596  | \$9,110   | \$5,120  | \$5,120 | \$                  | \$ 88,94 |
| OTAL EXPENSES BY TYPE              | \$510,283 | \$186,471 | \$51,343 | \$5,120 | \$13,479            | \$766,69 |

## EXPENSES BY TYPE FOR THE YEAR ENDED SEPTEMBER 30, 2000

(DOLLARS IN THOUSANDS)

| Туре                                    | A/C                       | NSSC      | L&S      | OIG     | Earmarked<br>Grants | Total      |
|---|---------------------------|-----------|----------|---------|---------------------|------------|
| GRANT AND RELATED EXPEN                 | GRANT AND RELATED EXPENSE |           |          |         |                     |            |
| Awarded funds expended                  | \$ 291,591                | \$129,749 | \$38,384 | \$      | \$8,219             | \$ 467,943 |
| VISTA & NCCC stipends<br>& benefits     | 59,323                    |           |          |         |                     | 59,323     |
| Service award expense                   | 83,971                    |           |          |         |                     | 83,971     |
| Total Grant and<br>Related Expense      | \$434,885                 | \$129,749 | \$38,384 | \$      | \$8,219             | \$ 611,237 |
| ADMINISTRATIVE EXPENSE                  |                           |           |          |         |                     |            |
| Federal employee salaries<br>& benefits | \$ 41,009                 | \$4,412   | \$3,098  | \$1,079 | \$                  | \$ 49,598  |
| Travel & transportation                 | 6,932                     | 268       | 163      | 14      |                     | 7,377      |
| Rent, communications, & utilities       | 5,717                     | 406       | 268      | 9       |                     | 6,400      |
| Program analysis & evaluation           | 3,799                     | 562       | 328      |         |                     | 4,689      |
| Printing & reproduction                 | 815                       | 286       | 66       | 2       |                     | 1,169      |
| Other services                          | 18,391                    | 2,072     | 923      | 382     |                     | 21,768     |
| Supplies & materials                    | 1,756                     | 304       | 34       | 58      |                     | 2,152      |
| Loss on Treasury bond recall            | 2,014                     |           |          |         |                     | 2,014      |
| Depreciation & amortization             | 1,130                     | 602       | 175      | 1       | <del></del>         | 1,908      |
| Bad debt                                | 12                        | 7         | 2        |         |                     | 21         |
| Other                                   | 396                       | 198       | 57       |         |                     | 651        |
| Total Administrative<br>Expense         | \$ 81,971                 | \$9,117   | \$5,114  | \$1,545 | \$                  | \$ 97,747  |
| TOTAL EXPENSES BY TYPE                  | \$516,856                 | \$138,866 | \$43,498 | \$1,545 | \$8,219             | \$708,984  |
|   |                           |           |          |         |                     |            |

#### NOTE 13 - NATIONAL SERVICE AWARD EXPENSE

Members participating in the Trust programs are eligible to earn a service award to pay for qualified education expenses. The Trust also pays interest forbearance costs on qualified student loans during the period members perform community service. The Corporation estimates the expense for national service awards based on the increase in its service award liability during the year (see Note 6). The total service award liability as of September 30, 2001 and 2000, respectively, has been adjusted to reflect the fact that earned awards are not always used.

#### NATIONAL SERVICE AWARD EXPENSE FOR THE YEARS ENDED SEPTEMBER 30

(DOLLARS IN THOUSANDS)

|  | 2001     | 2000     |
|--|----------|----------|
| Increase in estimated awards               | \$69,473 | \$80,901 |
| Increase in estimated interest forbearance | 5,182    | 613      |
| Increase in Student scholarship awards     | 2,769    | 2,457    |
| National Service Award Expense             | \$77,424 | \$83,971 |

#### NOTE 14 - INCREASE IN UNEXPENDED APPROPRIATIONS, NET

#### INCREASE IN UNEXPENDED APPROPRIATIONS, NET AS OF SEPTEMBER 30

(DOLLARS IN THOUSANDS)

|  | 2001      | 2000      |
|--|-----------|-----------|
| INCREASES:                                     |           |           |
| Appropriations received, net of trust          | \$697,504 | \$664,145 |
| OIG Supplemental Appropriation                 |           | 1,000     |
| Reclassification of Net Position (see Note 17) | 1,978     |           |
| Total Increases                                | \$699,482 | \$665,145 |
| DECREASES:                                     |           |           |
| Appropriated capital used, net of trust        | (683,886) | (611,641) |
| Rescinded appropriations, net of trust         | (1,020)   | (2,630)   |
| Canceled appropriations                        | (9,244)   | (9,115)   |
| Total Decreases                                | (694,150) | (623,386) |
| Increase in Unexpended Appropriations, Net     | \$ 5,332  | \$41,759  |

#### NOTE 15 - TRUST FUND RESCISSION

In fiscal 2001 and 2000, respectively, \$30 million and \$81 million of amounts previously appropriated under the National and Community Service Act of 1990 (Act) and transferred to the National Service Trust were rescinded. One million of the \$81 million rescinded in fiscal 2000 was provided to the OIG in a supplemental appropriation for use in its current operations. The rescissions permanently reduced the amount available under subtitle D of title I of the Act (42 U.S.C. 12601 et seq.) for the disbursement of education awards.

#### **NOTE 16 - CONTINGENCIES**

#### **Contingencies**

The Corporation is a party to various routine administrative proceedings, legal actions, and claims brought by or against it, including threatened or pending litigation involving labor relations claims, some of which may ultimately result in settlements or decisions against the Corporation. In the opinion of the Corporation's management and legal counsel, there are no proceedings, actions, or claims outstanding or threatened that would materially impact the financial statements of the Corporation.

#### **Judgment Fund**

Certain legal matters to which the Corporation is named a party may be administered and, in some instances, litigated and paid by other Federal agencies. Generally, amounts paid in excess of \$2.5 thousand for Federal Tort Claims Act settlements or awards pertaining to these litigations are funded from a special appropriation called the Judgment Fund. Although the ultimate disposition of any potential Judgment Fund proceedings cannot be determined, management does not expect that any liability or expense that might ensue would be material to the Corporation's financial statements.

#### NOTE 17 - RECLASSIFICATION OF NET POSITION

During fiscal 2001, the Corporation fully reconciled its budgetary and proprietary accounts, which resulted in the need to reclassify cumulative results of operations and unexpended appropriations (see Note 14) by approximately \$2 million.

#### **AUDITOR'S REPORT**

OFFICE OF INSPECTOR GENERAL

CORPORATION FOR NATIONAL AND

COMMUNITY SERVICE

#### **AUDIT OF THE**

#### **CORPORATION FOR NATIONAL AND**

#### **COMMUNITY SERVICE'S**

#### **FISCAL YEAR 2001 FINANCIAL STATEMENTS**

OIG Audit Report Number 02-01

March 15, 2002

Prepared by:

KPMG LLP 2001 M Street, N.W. Washington, D.C. 20036

Under the Corporation for National and Community Service

Purchase Order # 200107160002 GS Contract # GS-23F-8127H Task Order # 00-01

This report was issued to Corporation management on March 15, 2002. Under the laws and regulations governing audit follow up, the Corporation is to make final management decisions on the report's findings and recommendations no later than September 11, 2002, and complete its corrective actions by March 17, 2003. Consequently, the reported findings do not necessarily represent the final resolution of the issues presented.



# Office of Inspector General Corporation for National and Community Service

# Audit of the Corporation for National and Community Service's Fiscal Year 2001 Financial Statements OIG Audit Report 02-01

#### Introduction

In accordance with the Government Corporation Control Act (31 U.S.C. 9101 et seq.), the Office of Inspector General engaged KPMG LLP to audit the Corporation for National and Community Service's fiscal year 2001 financial statements. This report presents the results of the audit. In summary,

KPMG's opinion on the financial statements is unqualified.

KPMG noted certain matters involving the internal control over financial reporting and its operations that were considered to be a reportable condition. However, KPMG and OIG agree that this reportable condition, more specifically described in Exhibit I, is not a material weakness. In contrast, the FY 2000 audit noted one material weakness relating to grants management.

No instances of material non-compliance with laws and regulations were found.

As is our responsibility, CNCS OIG participated in the planning of the auditors' work and evaluated the nature, timing and extent of the procedures performed, monitored progress throughout the audit, and reviewed the auditors' report and the work papers supporting its conclusions, with which we concur.

We provided a draft of this report to the Corporation for their review and comment. The Corporation's response indicates that the Corporation's financial operations are strong and positioned to handle growth and changes. The response also indicates that the Corporation will reassess their monitoring tools to address the report's recommendations. The response is presented in its entirety as Appendix A.

Inspector General 1201 New York Avenue, NW Washington, D.C. 20525



#### **Independent Auditors' Report on Financial Statements**

Office of the Inspector General Corporation for National and Community Service:

We have audited the Statement of Financial Position of the Corporation for National and Community Service (the Corporation) as of September 30, 2001 and 2000, and the related statements of operations and changes in net position and cash flows for the years then ended. These financial statements are the responsibility of the Corporation's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Corporation at September 30, 2001 and 2000, and the results of its operations, changes in net position, and cash flows for the years then ended, in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our reports dated March 8, 2002 on our consideration of the Corporation's internal control over financial reporting and its compliance with laws and regulations. Those reports are an integral part of an audit conducted in accordance with *Government Auditing Standards*, and should be read in conjunction with this report in considering the results of our audit.

Information listed as items 1 through 9 in the accompanying table of contents for the Corporation's Accountability Report is not a required part of the financial statements. We have applied certain limited procedures that consisted principally of inquiries of management regarding the methods of measurement and presentation of this information. However, we did not audit this information and, accordingly, we express no opinion on it.

KPMG LLP

March 8, 2002



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#### Independent Auditors' Report on Internal Control Over Financial Reporting

Office of the Inspector General Corporation for National and Community Service:

We have audited the financial statements of the Corporation for National and Community Service (the Corporation) as of and for the year ended September 30, 2001, and have issued our report thereon dated March 8, 2002. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

In planning and performing our audit, we considered the Corporation's internal control over financial reporting by obtaining an understanding of the Corporation's internal control, determining whether these internal controls had been placed in operation, assessing control risk, and performing tests of controls in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements. We limited our internal control testing to those controls necessary to achieve the objectives described in Government Auditing Standards. The objective of our audit was not to provide assurance on the Corporation's internal control. Consequently, we do not provide an opinion on internal control over financial reporting.

Our consideration of internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be reportable conditions. Under standards issued by the American Institute of Certified Public Accountants, reportable conditions are matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the Corporation's ability to record, process, summarize, and report financial data consistent with the assertions by management in the financial statements. Material weaknesses are reportable conditions in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements, in amounts that would be material in relation to the financial statements being audited, may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Because of inherent limitations in any internal control, misstatements due to error or fraud may occur and not be detected.

We noted a certain matter, described in Exhibit I, involving the internal control over financial reporting and its operation that we consider to be a reportable condition. However, we do not believe that the reportable condition presented in Exhibit I is a material weakness. Exhibit II presents the status of prior year reportable conditions.



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We also noted other matters involving internal control and its operation that we will report to the management of the Corporation in our management letter, which will be issued as OIG Audit Report 02-02.

We provided a draft of this report to the Corporation. The Corporation's response to our report is included as Appendix A.

As required by the Government Corporation Control Act, this report is intended solely for the information and use of the United States Congress, the President, the Director of the Office of Management and Budget, the Comptroller General of the United States, and the Corporation for National and Community Service and its Inspector General, and is not intended to be and should not be used by anyone other than these specified parties.



March 8, 2002

#### **Monitoring of Grantee Activities**

The Corporation awards National and Community Service Act (NCSA) and Domestic Volunteer Service Act (DVSA) grants to state and local governments, institutions of higher education, and other not-for-profit organizations. For the fiscal year ended September 30, 2001, the Corporation awarded approximately \$680 million to grantee organizations. These organizations are responsible and accountable for expenditure of funds awarded in compliance with the terms of their NCSA or DVSA grant agreements, and with other laws and regulations applicable to federal award programs. The financial information provided to the Corporation from these grantees supports the reported amounts of grants receivable and payable and grant expenses included in the Corporation's annual financial statements.

The Corporation is responsible for monitoring the financial and programmatic compliance of its grantees with laws, regulations, and grant agreements. Such monitoring should include procedures to ensure grantees are provided with clear guidance on how compliance can be achieved, follow-up with grantees throughout the grant award period to identify and resolve potential areas of non-compliance, and effective grant closeout procedures to determine whether costs incurred were in accordance with the terms of the grant award document.

The Corporation has established formal grantee monitoring procedures that include periodic site visits to grantees, a process for obtaining, reviewing, and issuing management decisions on audit findings reported by the Office of Inspector General and by nonfederal auditors in OMB Circular A-133 single audit reports, training conferences for grantee personnel, open lines of communication between program managers and grantees, and a grant closeout process. However, we noted that some of these monitoring activities are not as effective as they should be. Specifically:

Grantee Compliance Monitoring — The Corporation has several grantee monitoring tools in use. For DVSA grants, it utilizes the Senior Corps Compliance Monitoring Handbook. For NCSA grants, the State Commission Administrative Standards Review is the primary tool for monitoring State Commission grantees. The Corporation also has a separate monitoring tool for National Direct grantees. In addition to these standard tools, the Grants Management Office (GMO) uses a financial monitoring tool for selected reviews it deems necessary based on risk analyses.

Given the variety of monitoring tools, it is sometimes difficult to assess whether the procedures that should have been conducted during site visits were actually performed. Further, the standard monitoring tool used for National Direct grantees is designed primarily to evaluate programmatic activities, and does not specifically include procedures to assess financial activities, such as adequacy of documentation supporting Financial Status Reports and compliance with matching requirements. None of the tools include procedures to assess the adequacy of controls over input of information submitted via the Corporation's Web Based Reporting System (WBRS). We also noted that the GMO tools are not required to be and have not been consistently used during site visits.

Grant Closeout Activities — The Corporation has contracted with an outside contractor to assist in the closeout of its backlog of NCSA grants expired in prior years. Our review of selected grants being closed out by the contractor indicated various exceptions requiring adjustments to the Corporation's accounting records. Further, we noted that the Service Centers are not always closing out DVSA grants within 180 days as required. Timely grant closeouts should be performed as the ultimate verification that information previously recorded in the accounting records and relied on as support for the amounts presented in the financial statements was accurate.

#### Recommendations:

Consider requiring the use of the GMO monitoring tools that have been developed and that the completed tools documenting the site visit results be maintained in the official site visit files. Consistent use of the tools would assist management in evaluating grantee performance over time.

Incorporate additional procedures into both the GMO and State Administrative Standards monitoring tools to ensure that the additional financial and internal control matters discussed above are addressed during site visits. Consider modifying the State Administrative Standards tool for use on National Direct grantee site visits, since it already includes a number of procedures related to financial compliance.

Evaluate whether special reports could be designed and obtained from WBRS or Momentum to flag conditions at grantees that require special attention during site visits, and to assist management in identifying those higher risk grantees requiring more frequent site visits.

Develop a consistent method of identifying expired grants, particularly those where grantee monitoring has indicated a higher risk for error exists, and enforce timely administrative closeout of these grants. Consider whether special reports from WBRS or Momentum can be developed to notify program managers of grants that are approaching their expiration date.

Implement procedures to closeout all expired grants in a systematic and timely manner to ensure adjustments resulting from the closeout process are recorded in the proper period, and to avoid adding to the backlog of grants requiring closeout from previous years. Develop timelines for the Service Center staff to request any missing closeout documentation required prior to the grant expiration date to ensure that grants can be closed in a timely manner.

#### Exhibit II

## Corporation for National and Community Service Status of Prior Year Reportable Conditions

| FY2000 Finding  | Туре  | FY2001 Status   |
|---|---|---|
| Grants Management — A comprehensive system of internal control for grants management is not in place.   | 2000 — Material Weakness<br>2001 — Reportable Condition | The Corporation has made progress in strengthening controls in the grants management area. However, additional improvements in the monitoring of grantee financial activity and related reporting should be made.   |
|   |   | This finding has been revised to reflect progress made during fiscal year 2001, and has been reduced to a reportable condition for 2001.  |
| Net Position - Adequate procedures are not in place for ensuring that the components of unexpended appropriations (both obligated and unobligated) are accurately accounted for and reported in the financial statements  | 2000 — Reportable Condition 2001 - Closed               | During fiscal 2001, the Corporation investigated and resolved the differences in unexpended appropriations between the budgetary and proprietary accounts. In the September 30, 2001 trial balance, there were no differences between the unexpended appropriations proprietary account and the sum of the related budgetary accounts.  The Corporation has taken action to correct this finding; thus it is considered closed. |
| Fund Balance with Treasury — Significant differences continue to exist, at the appropriation level, between the Corporation's records and those maintained by the Treasury, primarily as a result of transactions occurring in years prior to fiscal year 2000. | 2000 — Reportable Condition<br>2001 — Closed            | During fiscal 2001, the Corporation has investigated and materially resolved differences resulting from prior year transactions.  The Corporation has taken action to correct this finding; thus it is considered closed.   |



2001 M. Street N.W. Washington, DC 20036

#### Independent Auditors' Report on Compliance with Laws and Regulations

Office of the Inspector General Corporation for National and Community Service:

We have audited the financial statements of the Corporation for National and Community Service (the Corporation) as of and for the year ended September 30, 2001, and have issued our report thereon dated March 8, 2002. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

The management of the Corporation is responsible for complying with laws and regulations applicable to the Corporation. As part of obtaining reasonable assurance about whether the Corporation's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws and regulations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with laws and regulations was not an objective of our audit and, accordingly, we do not express such an opinion.

The results of our tests of compliance with the laws and regulations described in the preceding paragraph disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

As required by the Government Corporation Control Act, this report is intended solely for the information and use of the United States Congress, the President, the Director of the Office of Management and Budget, the Comptroller General of the United States, and the Corporation for National and Community Service and its Inspector General, and is not intended to be and should not be used by anyone other than these specified parties.



March 8, 2002



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#### APPENDIX A: CORPORATION FOR NATIONAL AND COMMUNITY RESPONSE



March 11, 2002

Terry Bathen,
Deputy Inspector General for Audit
Corporation for National and
Community Service

Dear Mr. Bathen:

Thank you for the opportunity to comment on the draft report on the audit of the Corporation's fiscal 2001 financial statements. The Corporation is pleased that, for a second year in a row, it will receive an unqualified opinion on its financial statements. More importantly, areas identified as material weaknesses have been reduced from ten in 1996 to zero in the fiscal 2001 audit. This has been a remarkable turnaround for the organization, and shows that the Corporation has demonstrated a commitment to strong management controls and a sound financial system. The Corporation's financial operations are strong and we are well positioned to handle growth and changes in our programs. However, we recognize that more needs to be done to maintain these results and build on this success. To that end, we will reassess our monitoring tools to address the recommendations made in the audit report.

The Corporation would also like to express its appreciation for the effort that your staff and the staff of KPMG made on the fiscal 2001 audit.

Sincerely,

Leslie Lenkowsky, Chief Executive Officer

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1201 New York Avenue, N.W. • Washington, D.C. 20525 telephone: 202-606-5000 • website: www.nationalservice.org